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HOUSE BILL 2357

State of Washington 54th Legislature 1996 Regular Session

By Representatives Sheldon, Buck, Conway, Pennington, Veloria, Brumsickle, Chappell, Stevens, Grant, Skinner, Kessler, Campbell, Boldt, B. Thomas, Hatfield, Quall, Basich, Dickerson, Chopp, Hargrove, Mason, Costa, Morris, McMahan, Linville, Benton and Silver

Read first time 01/10/96. Referred to Committee on Trade & Economic Development.

- 1 AN ACT Relating to incentives to businesses in distressed areas;
- 2 amending RCW 82.60.010, 82.60.020, 82.62.010, and 82.62.030; adding a
- 3 new section to chapter 82.04 RCW; and providing an effective date.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 **Sec. 1.** RCW 82.60.010 and 1985 c 232 s 1 are each amended to read 6 as follows:
- 7 The legislature finds that there are several areas in the state
- 8 that are characterized by very high levels of unemployment and poverty.
- 9 The ((legislative [legislature])) legislature further finds that
- 10 economic stagnation is the primary cause of this high unemployment rate
- 11 and poverty; that new state policies are necessary in order to promote
- 12 economic stimulation and new employment opportunities in these
- 13 distressed areas; and that policies providing incentives for economic
- 14 growth in these distressed areas are essential. For these reasons, the
- 15 legislature hereby establishes a tax deferral program to be effective
- 16 solely in distressed areas and under circumstances where the deferred
- 17 tax payments are for investments or costs that result in the creation
- 18 of a specified number of jobs. The legislature declares that this
- 19 limited program serves the vital public purpose of creating employment

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- 1 opportunities and reducing poverty in the distressed areas of the 2 state.
- 3 Sec. 2. RCW 82.60.020 and 1995 1st sp.s. c 3 s 5 are each amended 4 to read as follows:
- 5 Unless the context clearly requires otherwise, the definitions in 6 this section apply throughout this chapter.
- 7 (1) "Applicant" means a person applying for a tax deferral under 8 this chapter.
- 9 (2) "Department" means the department of revenue.
- (3) "Eligible area" means: (a) A county in which the average level 10 of unemployment for the three years before the year in which an 11 12 application is filed under this chapter exceeds the average state unemployment for those years by twenty percent; (b) a metropolitan 13 14 statistical area, as defined by the office of federal statistical 15 policy and standards, United States department of commerce, in which 16 the average level of unemployment for the calendar year immediately preceding the year in which an application is filed under this chapter 17 18 exceeds the average state unemployment for such calendar year by twenty 19 percent; (c) a designated community empowerment zone approved under RCW 43.63A.700 or a county containing such a community empowerment zone; 20 (d) a town with a population of less than twelve hundred persons in 21 those counties that are not covered under (a) of this subsection that 22 23 are timber impact areas as defined in RCW 43.31.601; (e) a county 24 designated by the governor as an eligible area under RCW 82.60.047; or (f) a county that is contiguous to a county that qualifies as an 25 eligible area under (a) or (e) of this subsection. 26
 - (4)(a) "Eligible investment project" means:

- 28 (i) An investment project in an eligible area as defined in 29 subsection (3)(a), (b), (d), or (e) of this section; or
- 30 (ii) That portion of an investment project in an eligible area as defined in subsection (3)(c) or (f) of this section which is directly 31 utilized to create at least one new full-time qualified employment 32 position for each three hundred thousand dollars of investment on which 33 34 a deferral is requested in an application approved before July 1, 1994, and for each seven hundred fifty thousand dollars of investment on 35 36 which a deferral is requested in an application approved after June 30, 37 1994.

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- 1 (b) The lessor/owner of a qualified building is not eligible for a 2 deferral unless the underlying ownership of the buildings, machinery, 3 and equipment vests exclusively in the same person, or unless the 4 lessor by written contract agrees to pass the economic benefit of the 5 deferral to the lessee in the form of reduced rent payments.
 - (c) For purposes of (a)(ii) of this subsection:

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- (i) The department shall consider the entire investment project, including any investment in machinery and equipment that otherwise qualifies for exemption under RCW 82.08.02565 or 82.12.02565, for purposes of determining the portion of the investment project that qualifies for deferral as an eligible investment project; and
- (ii) The number of new full-time qualified employment positions created by an investment project shall be deemed to be reduced by the number of full-time employment positions maintained by the recipient in any other community in this state that are displaced as a result of the investment project.
 - (d) "Eligible investment project" does not include any portion of an investment project undertaken by a light and power business as defined in RCW 82.16.010(5), other than that portion of a cogeneration project that is used to generate power for consumption within the manufacturing site of which the cogeneration project is an integral part, or investment projects which have already received deferrals under this chapter.
- (5) "Investment project" means an investment in qualified buildings or qualified machinery and equipment, including labor and services rendered in the planning, installation, and construction of the project.
- (6) "Manufacturing" means all activities of a commercial or 28 industrial nature wherein labor or skill is applied, by hand or 29 30 machinery, to materials so that as a result thereof a new, different, or useful substance or article of tangible personal property is 31 produced for sale or commercial or industrial use and shall include the 32 production or fabrication of specially made or custom made articles. 33 34 "Manufacturing" also includes computer programming, the production of 35 computer software, and other computer-related services, and the activities performed by research and development laboratories and 36 37 commercial testing laboratories.
 - (7) "Person" has the meaning given in RCW 82.04.030.

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- (8) "Qualified buildings" means construction of new structures, and 1 expansion or renovation of existing structures for the purpose of 2 3 increasing floor space or production capacity used for manufacturing, 4 warehousing, and research and development activities, including plant 5 offices and warehouses or other facilities for the storage of raw material or finished goods if such facilities are an essential or an 6 7 integral part of a factory, mill, plant, or laboratory used for 8 manufacturing, warehousing, or research and development. If a building 9 is used partly for manufacturing or research and development and partly 10 for other purposes, the applicable tax deferral shall be determined by apportionment of the costs of construction under rules adopted by the 11 12 department.
- 13 (9) "Qualified employment position" means a permanent full-time 14 employee employed in the eligible investment project during the entire 15 tax year.
- (10) "Qualified machinery and equipment" means all new industrial 16 17 and research fixtures, equipment, and support facilities that are an integral and necessary part of a manufacturing or research and 18 19 development operation. "Qualified machinery and equipment" includes: 20 Computers; software; data processing equipment; laboratory equipment; manufacturing components such as belts, pulleys, shafts, and moving 21 parts; molds, tools, and dies; operating structures; and all equipment 22 23 used to control or operate the machinery.
- 24 (11) "Recipient" means a person receiving a tax deferral under this 25 chapter.
- (12) "Research and development" means the development, refinement, testing, marketing, and commercialization of a product, service, or process before commercial sales have begun. As used in this subsection, "commercial sales" excludes sales of prototypes or sales for market testing if the total gross receipts from such sales of the product, service, or process do not exceed one million dollars.
- 32 (13) "Warehouse" means a structure in excess of one hundred 33 thousand square feet used for the storage of merchandise or commodities 34 for eventual distribution and sale on a multicounty, national, or 35 international basis.
- 36 **Sec. 3.** RCW 82.62.010 and 1994 sp.s. c 7 s 705 are each amended to 37 read as follows:

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- Unless the context clearly requires otherwise, the definitions in this section apply throughout this chapter.
- 3 (1) "Applicant" means a person applying for a tax credit under this 4 chapter.
 - (2) "Department" means the department of revenue.

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- (3) "Eligible area" means: (a) A county in which the average level 6 7 of unemployment for the three years before the year in which an 8 application is filed under this chapter exceeds the average state 9 unemployment for those years by twenty percent; (b) a metropolitan 10 statistical area, as defined by the office of federal statistical policy and standards, United States department of commerce, in which 11 the average level of unemployment for the calendar year immediately 12 13 preceding the year in which an application is filed under this chapter exceeds the average state unemployment for such calendar year by twenty 14 15 percent; (c) a designated community empowerment zone approved under RCW 16 43.63A.700; or (d) subcounty areas in those counties that are not 17 covered under (a) of this subsection that are timber impact areas as defined in RCW 43.31.601. 18
 - (4)(a) "Eligible business project" means manufacturing or research and development activities which are conducted by an applicant in an eligible area at a specific facility, provided the applicant's average full-time qualified employment positions at the specific facility will be ((at least fifteen percent)) greater in the year for which the credit is being sought than the applicant's average full-time qualified employment positions at the same facility in the immediately preceding year.
 - (b) "Eligible business project" does not include any portion of a business project undertaken by a light and power business as defined in RCW 82.16.010(5) or that portion of a business project creating qualified full-time employment positions outside an eligible area or those recipients of a sales tax deferral under chapter 82.61 RCW.
- (5) "Manufacturing" means all activities of a commercial 32 industrial nature wherein labor or skill is applied, by hand or 33 34 machinery, to materials so that as a result thereof a new, different, or useful substance or article of tangible personal property is 35 produced for sale or commercial or industrial use and shall include the 36 37 production or fabrication of specially made or custom made articles. 38 "Manufacturing" also includes computer programming, the production of 39 computer software, and other computer-related services,

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- 1 activities performed by research and development laboratories and 2 commercial testing laboratories.
 - (6) "Person" has the meaning given in RCW 82.04.030.

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- 4 (7) "Qualified employment position" means a permanent full-time 5 employee employed in the eligible business project during the entire 6 tax year.
 - (8) "Tax year" means the calendar year in which taxes are due.
- 8 (9) "Recipient" means a person receiving tax credits under this 9 chapter.
- (10) "Research and development" means the development, refinement, testing, marketing, and commercialization of a product, service, or process before commercial sales have begun. As used in this subsection, "commercial sales" excludes sales of prototypes or sales for market testing if the total gross receipts from such sales of the product, service, or process do not exceed one million dollars.
- 16 **Sec. 4.** RCW 82.62.030 and 1986 c 116 s 17 are each amended to read 17 as follows:
- 18 (1) A person shall be allowed a credit against the tax due under 19 chapter 82.04 RCW ((of an amount equal to)) as provided in this section. For an application approved before January 1, 1997, the 20 credit shall equal one thousand dollars for each qualified employment 21 22 position directly created in an eligible business project. For an 23 application approved on or after January 1, 1997, the credit shall equal two thousand dollars for each qualified employment position 24 25 directly created in an eligible business project.
- (2) The department shall keep a running total of all credits 26 granted under this chapter during each fiscal biennium. The department 27 shall not allow any credits which would cause the tabulation for a 28 29 biennium to exceed fifteen million dollars. If all or part of an application for credit is disallowed under this subsection, the 30 disallowed portion shall be carried over for approval the next 31 biennium. However, the applicant's carryover into the next biennium is 32 33 only permitted if the tabulation for the next biennium does not exceed 34 fifteen million dollars as of the date on which the department has disallowed the application. 35
- 36 (3) No recipient is eligible for tax credits in excess of three 37 hundred thousand dollars per taxable year.

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- 1 (4) No recipient may use the tax credits to decertify a union or to 2 displace existing jobs in any community in the state.
- 3 (5) No recipient may receive a tax credit on taxes which have not 4 been paid during the taxable year.
- 5 <u>NEW SECTION.</u> **Sec. 5.** A new section is added to chapter 82.04 RCW 6 to read as follows:
- 7 (1) There may be credited against the tax imposed by this chapter, 8 the value of state-approved, employer-provided or sponsored job 9 training services designed to enhance the job-related performance of 10 employees, for those businesses eligible for a tax deferral under 11 chapter 82.60 RCW.
- 12 (2) The value of the state-approved, job training services provided 13 by the employer to the employee, without charge, shall be determined by 14 the allocation of the cost method using generally accepted accounting 15 standards.
- 16 (3) The credit allowed under this section shall be limited to an 17 amount equal to twenty percent of the value of the state-approved, job 18 training services determined under subsection (2) of this section. The 19 total credits allowed under this section for a business shall not 20 exceed five thousand dollars per calendar year.
- (4) Before claiming the credit under this section, the business must obtain approval of the proposed job training service from the employment security department. The employer's request for approval must include a description of the proposed job training service, how the job training will enhance the employee's performance, and the cost of the proposed job training.
- (5) This section only applies to training in respect to eligible business projects for which an application is approved on or after October 1, 1996.
- NEW SECTION. Sec. 6. This act shall take effect July 1, 1996.

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